

## REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE LINCOLN COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2000

# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELE. (502) 564-5841 FAX (502) 564-2912

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE LINCOLN COUNTY FISCAL COURT

#### Fiscal Year Ended June 30, 2000

The Auditor of Public Accounts has completed the Lincoln County Fiscal Court audit for fiscal year ended June 30, 2000. We have issued an unqualified opinion on the financial statements taken as a whole. Based upon the audit work performed, the financial statements are presented fairly in all material respects.

#### **Financial Condition:**

Fund balances increased by \$651,210 from the prior fiscal year, resulting in a cash surplus of \$1,688,593 as of June 30, 2000. Revenues increased by \$1,129,023 from the prior year and disbursements increased by \$529,889.

#### **Debt Obligations:**

Total bonded debt principal as of June 30, 2000, was \$1,830,000. Future collections of \$3,686,598 are needed over the next 27 years to pay all bonded debt principal and interest.

Capital lease principal agreements totaled \$1,104,670 as of June 30, 2000. Future principal and interest payments of \$1,591,702 are needed to meet these obligations.

#### **Report Comments:**

• The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits.

#### **Deposits:**

As of June 30, 2000, the fiscal court's deposits were uninsured and uncollateralized by bank securities or bonds by \$47,461.

CONTENTS	<b>PAGE</b>

INDEPENDENT AUDITOR'S REPORT	1
LINCOLN COUNTY OFFICIALS	3
STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS	6
STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES	10
NOTES TO FINANCIAL STATEMENTS	17
SUPPORTING SCHEDULES:	
COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE	31
SCHEDULE OF OPERATING REVENUE	35
COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES	39
SCHEDULE OF SOLID WASTE COMMISSION FUND EXPENDITURES	43
SCHEDULE OF KACO LEASING TRUST/LINCOLN COUNTY ACQUISITION ACCOUNT EXPENDITURES	47
SCHEDULE OF PUBLIC PROPERTIES CORPORATION GOVERNMENT FACILITIES SERIES 96 FUND EXPENDITURES	51
SCHEDULE OF KADD FINANCING TRUST/LINCOLN COUNTY LEASE ACQUISITION ACCOUNT EXPENDITURES	55
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL	
OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL	
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	
COMMENT AND RECOMMENDATION	63
APPENDIX A:	

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



### EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Ronald W. Gilbert, Lincoln County Judge/Executive
Members of the Lincoln County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Lincoln County, Kentucky, as of June 30, 2000, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Lincoln County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Lincoln County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received, except for the recording of long-term receivables and deferred revenue. Expenditures are recognized when paid, except for the recording of long-term obligations and amounts to be provided in future years. The modified cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising primarily from cash transactions as of June 30, 2000 of Lincoln County, Kentucky, and the revenues received and expenditures paid for the year then ended, in conformity with the modified cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Ronald W. Gilbert, Lincoln County Judge/Executive
Members of the Lincoln County Fiscal Court

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 19, 2001 on our consideration of Lincoln County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance:

• The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

The accompanying financial information listed as supporting schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 19, 2001

#### LINCOLN COUNTY OFFICIALS

#### Fiscal Year Ended June 30, 2000

#### **Fiscal Court Members:**

R.W. Gilbert County Judge/Executive

Earlin Cress Magistrate
Bill Dyehouse Magistrate
John E. Stevens Magistrate
Terry L. Wilcher Magistrate

#### **Other Elected Officials:**

John E. Hackley County Attorney

William David Gooch Jailer

George O. Spoonamore, III County Clerk

Edith Cox Circuit Court Clerk

Shelby R. Lakes Sheriff

David Gambrel Property Valuation Administrator

William Demrow Coroner

#### **Appointed Personnel:**

Teresa Padgett County Treasurer

Patricia Young Occupational Tax Collector

Jessica Roark Finance Officer



### STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

# LINCOLN COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 2000

#### Assets and Other Resources

Assets	
700010	

#### General Fund Type

General Fund:			
Cash	\$	1,107,284	
Road and Bridge Fund:			
Cash		202,624	
Jail Fund:			
Cash		29,810	
Local Government Economic Assistance Fund:			
Cash		21,978	
Solid Waste Commission Fund:			
Cash		38,433	
KACo Leasing Trust/Lincoln County Acquisition Account:			
Cash		106,190	
Kentucky Area Development District Financing Trust/			
Lincoln County Lease Acquisition Account:			
Cash		5,784	
Payroll Revolving Account - Cash		19,516	\$ 1,531,619
Constitution Front Toront			
Special Revenue Fund Type			
Federal Grants Fund:			
Cash	\$	778	
Law Enforcement Facilities Fund:	·		
Cash		5,660	6,438
Debt Service Fund Type			
Public Properties Corporation Government			
Facilities Series 96 Fund:			
Bond Account	\$	24,806	
Construction Account		16	
Debt Service Account		145,230	170,052

The accompanying notes are an integral part of the financial statements.

LINCOLN COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 2000 (Continued)

Assets and Other Resources (Continued)

Other Resources

General Fund Type

General Fund:

Amounts to be Provided in Future Years for Kentucky

Association of Counties Leasing Trust Agreements - Principal

674,670

Debt Service Fund Type

Public Properties Corporation Government

Facilities Series 96 Fund:

Amounts to be Provided in Future Years for Bond Payments

From Administrative Office of the Courts and Fiscal Court

Amounts to be Provided in Future Years From Administrative Office of the Courts and Fiscal Court for Kentucky Area

\$ 1,659,964

Development District Financing Trust Lease Agreement 340,000 1,999,964

Total Assets and Other Resources

\$ 4,382,743

Liabilities and Fund Balances

Liabilities

General Fund Types

General Fund - Kentucky Association of Counties

Leasing Trust Agreements (Note 6-A,B,C,D)

Payroll Revolving Account

674,670

19,516 694,186

**Debt Service Fund Types** 

Public Properties Corporation Government

Facilities Series 96 Fund:

Bonds Not Matured (Note 5) \$ 1,830,000

Kentucky Area Development District

Financing Trust Lease Agreement (Note 6-E) 340,000 2,170,000

The accompanying notes are an integral part of the financial statements.

\$ 4,382,743

LINCOLN COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 2000 (Continued)

#### Fund Balances

Reserved:

#### General Fund Type

Total Liabilities and Fund Balances

Solid Waste Commission Fund KACo Leasing Trust/Lincoln County Acquisition Account Kentucky Area Development District Financing Trust/	\$ 38,433 106,190	
Lincoln County Lease Acquisition Account	 5,784	\$ 150,407
Special Revenue Fund Type		
Federal Grants Fund	\$ 778	
Law Enforcement Facilities Fund	 5,660	6,438
Debt Service Fund Types		
Public Properties Corporation Government Facilities Series 96 Fund - Construction Account		16
		10
Unreserved:		
General Fund Type		
General Fund	\$ 1,107,284	
Road and Bridge Fund	202,624	
Jail Fund	29,810	
Local Government Economic Assistance Fund	21,978	1,361,696

#### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

# LINCOLN COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

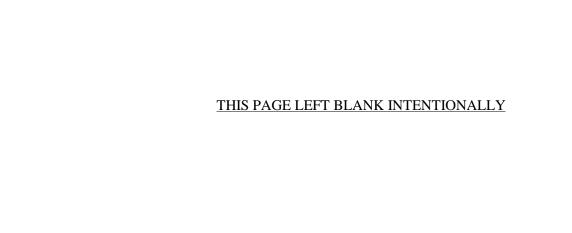
Fiscal Year Ended June 30, 2000

General Fund Types

				General Fund Types						
	0.1	Totals		C 1	]	Road and				
	(M	emorandum		General		Bridge				
Cash Receipts		Only)		Fund		Fund	J	ail Fund		
Schedule of Operating Revenue Transfers In Lease Proceeds	\$	4,158,383 274,239 700,000	\$	2,167,436 25,577	\$	1,062,149 170,500	\$	728,307		
Total Cash Receipts	\$	5,132,622	\$	2,193,013	\$	1,232,649	\$	728,307		
<u>Cash Disbursements</u>										
Comparative Schedule of Final Budget and Budgeted Expenditures	\$	3,274,892	\$	1,263,650	\$	1,168,414	\$	812,581		
Schedule of Solid Waste Commission		6.505								
Fund Expenditures Schedule of KACo Leasing Trust Lincoln County Acquisition		6,525								
Account Expenditures		177,961								
Schedule of Public Properties Corporation Government Facilities										
Series 96 Fund Expenditures Schedule of KADD Financing Trust/ Lincoln County Lease Acquisition		13,590								
Account Expenditures		14,268								
Transfers Out		274,239		170,812						
Bonds:										
Principal Paid		30,000								
Interest Paid		114,543								
Kentucky Association of Counties		244 424		220.769		12 656				
Leasing Trust-Principal Payment Kentucky Area Development District		244,424		230,768		13,656				
Financing Trust-Principal Payment	_	331,000								
Total Cash Disbursements	\$	4,481,442	\$	1,665,230	\$	1,182,070	\$	812,581		

			General	Fund	Types			Spe	cial Reven	ue Fur	nd Types
Gov Ec As	Local vernment conomic sistance Fund	Coı	id Waste nmission Fund	Tru A	KACo Leasing Trust/Lincoln County Acquisition Account		KADD Financing Trust/ Lincoln County Lease Acquisition Account		Federal unts Fund	Enfo Fa	Law preement cilities Fund
\$	17,515	\$	6,955 8,400	\$	4,651 350,000	\$	1,052 350,000	\$	31,025 23,000	\$	5,392
\$	17,515	_\$	15,355	\$	354,651	\$	351,052	\$	54,025	_\$	5,392
\$		\$	6,525	\$		\$		\$	30,247	\$	
					177,961						
					70,500		14,268		23,000		
ф.			( 505	· ——	249.461	<u> </u>	331,000		52.247		0
\$	0	\$	6,525	\$	248,461	\$	345,268	\$	53,247	\$	

The accompanying notes are an integral part of the financial statements.



	Re	pecial evenue d Types		Deb	ot Serv	ice Fund T	Гуре	
			Public Properties Corp Government Facilities Seri				oration	
Cash Receipts	Rec	rks and ereation Fund		Bond Account		struction ecount		t Service
Schedule of Operating Revenue Transfers In Lease Proceeds	\$		\$	126,428 46,762	\$	123	\$	7,350
Total Cash Receipts	\$	0	\$	173,190	\$	123	\$	7,350
Cash Disbursements								
Comparative Schedule of Final Budget and Budgeted Expenditures Schedule of Solid Waste Commission Fund Expenditures Schedule of KACo Leasing Trust Lincoln County Acquisition Account Expenditures	\$		\$		\$		\$	
Schedule of Public Properties Corporation Government Facilities Series 96 Fund Expenditures Schedule of KADD Financing Trust/ Lincoln County Lease Acquisition Account Expenditures				7,972		5,618		
Transfers Out		2,577						7,350
Bonds: Principal Paid Interest Paid Kentucky Association of Counties Leasing Trust-Principal Payment Kentucky Area Development District Financing Trust-Principal Payment				30,000 114,543				
Total Cash Disbursements	\$	2,577	\$	152,515	\$	5,618	\$	7,350

The accompanying notes are an integral part of the financial statements.

		Ger				eneral Fund Types				
Cash Receipts		Totals Iemorandum Only)		General Fund	]	Road and Bridge Fund		Jail Fund		
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1999	\$	651,180 1,037,413	\$	527,783 579,501	\$	50,579 152,045	\$	(84,274) 114,084		
Cash Balance - June 30, 2000	\$	1,688,593	\$	1,107,284	\$	202,624	\$	29,810		

<sup>\*</sup> Cash Balance Includes Certificates of Deposit

	General Fund Types									ue Fur	nd Types
Local Government Economic Assistance Fund Fund Solid Waste Commission Fund		KACo Leasing Trust/Lincoln County Acquisition Account		KADD Financing Trust/ Lincoln County Lease Acquisition Account			deral	Law Enforcement Facilities Fund			
\$	17,515 4,463	\$	8,830 29,603	\$	106,190	\$	5,784	\$	778	\$	5,392 268
\$	21,978	\$	38,433	\$	106,190	\$	5,784	\$	778	\$	5,660

		pecial evenue						
		nd Types		Deb	t Serv	vice Fund T	ype	
		Public Properties Corporate  Government Facilities Series 96						
	Re	rks and creation		Bond Account		nstruction ccount		bt Service
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1999	\$	(2,577) 2,577	\$	20,675 4,131	\$	(5,495) 5,511	\$	145,230
Cash Balance - June 30, 2000	\$	0	\$	24,806	\$	16	\$	145,230

.

### LINCOLN COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2000

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statements of Lincoln County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Solid Waste Commission Fund, the KACo Leasing Trust/Lincoln County Acquisition Account, the KADD Financing Trust/Lincoln County Lease Acquisition Account, and the Public Properties Corporation Government Facilities Series 96 Fund as part of the reporting entity.

#### Additional - Lincoln County Constitutional Elected Officials

- Circuit Court Clerk
- County Attorney
- County Clerk
- County Sheriff
- Property Valuation Administrator

The Kentucky constitution provides for election of the above officials from the geographic area constituting Lincoln County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

#### B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Lincoln County Fiscal Court's Fund Types, a definition of each, and county funds included within each fund type are listed below.

#### 1) General Fund Type

General Fund Type accounts for all financial resources except those required to be accounted for in another fund type. The Lincoln County General Fund Type includes the following county funds: General Fund, Road and Bridge Fund, Jail Fund, Local Government Economic Assistance Fund (LGEA), Solid Waste Commission Fund, the KACo Leasing Trust/Lincoln County Acquisition Account and the KADD Financing Trust/Lincoln County Lease Acquisition Account.

Note 1. Summary of Significant Accounting Policies (Continued)

#### B. Fund Accounting (Continued)

#### 2) Special Revenue Fund Type

Special Revenue Fund Type accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for the specified purpose. The Lincoln County Special Revenue Fund Type includes the following county funds: Federal Grants Fund, Law Enforcement Facilities Fund, and the Parks and Recreation Fund.

#### 3) <u>Debt Service Fund Type</u>

Debt Service Fund Type accounts for the accumulation of resources for the payment of general long-term debt principal and interest and include funds for the Public Properties Corporation Government Facilities Series 96 Fund. Debt service is provided through annual transfers from the General Fund Type in the amount of the debt service requirements for the year.

#### C. Basis of Accounting

For all fund types, the county utilizes a modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received, except for the recording of long-term receivables and deferred revenue. Expenditures are recognized when paid, except for the recording of long-term obligations and amounts to be provided in future years.

#### D. Legal Compliance - Budget

The Lincoln County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### Note 1. D. <u>Legal Compliance - Budget</u> (Continued)

A formal budget is not adopted for the Public Properties Corporation Government Facilities Series 96 Fund (Debt Service Fund Type) because bond indentures and other relevant contractual provisions require specific payments to and from this fund annually and transfers are budgeted in the General Fund Type to comply with these requirements. The Department for Local Government does not require this fund to be budgeted.

Formal budgets are not required to be adopted for the Solid Waste Commission Fund, the KACo Leasing Trust/Lincoln County Acquisition Account, and the KADD Financing Trust/Lincoln County Lease Acquisition Account (General Fund Type).

#### E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### F. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the McKinney Water District is considered a related organization of Lincoln County Fiscal Court.

#### G. Jointly Governed Organization

The Stanford/Lincoln County Industrial Authority, whose purpose is to acquire and develop industrial sites and plants for the community, is a joint board of the County and City. The County Judge/Executive with the approval of the fiscal court appoints three members and the Mayor with the approval of the city council appoints three members. The County has no equity interest. The County did not contribute any funds to the Stanford/Lincoln County Industrial Authority for the year ended June 30, 2000.

#### Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.28 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

#### Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The county entered into a written agreement with the depository institution and met requirements (a), (b), and (c) stated above. However, as of June 30, 2000, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving \$47,461 of public funds uninsured and unsecured.

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of June 30, 2000:

	Bank	Balance
Insured or collateralized with securities held by the county's agent in the county's name	\$	852,769
Uncollateralized and uninsured		47,461
Total	\$	900,230

Note 4. Stanford-Lincoln County Industrial Development Authority/R. M. Bastin Lumber, Inc Lease - Purchase Agreement

In October 1997, Lincoln County received \$503,545 of Community Development Block Grant money which was passed through to the Stanford-Lincoln County Industrial Authority for purchasing industrial equipment to be leased to R.M. Bastin Lumber, Inc. Pursuant to a leasepurchase agreement dated September 10, 1997, between Stanford-Lincoln County Industrial Authority (subrecipient of the County's federal funds), and R.M. Bastin Lumber, Inc., R.M. Bastin Lumber, Inc. is to repay the entire \$503,545 through monthly rental payments to the Stanford-Lincoln County Industrial Authority at a rate of 4 percent per annum over a period of ten years. As of November 30, 1998, R.M. Bastin Lumber, Inc. was in substantial compliance with the agreement. Outstanding principal balance as of November 30, 1998, was \$454,453. January 1999, Stanford-Lincoln County Industrial Authority, with the concurrence of the Department for Local Government, deferred the principal and interest lease-purchase payments to be made to the Authority by R.M. Bastin Lumber, Inc. for a period of one year. On April 25, 2000, after the 12-month deferment and several months of negotiation between Stanford-Lincoln County Industrial Authority and R.M. Bastin Lumber, Inc., the Stanford-Lincoln County Industrial Authority released R.M. Bastin Lumber, Inc. from any further obligations under the lease-purchase agreement dated September 10, 1997 for a negotiated lump sum price of \$100,000, in addition to any and all lease payments previously remitted by R.M. Bastin Lumber, Inc. to the Stanford-Lincoln County Industrial Authority. The \$100,000 lump sum price was paid to the Stanford-Lincoln County Industrial Authority at the time of the execution of the release. The Department for Local Government was in agreement with the settlement and release between Stanford-Lincoln County Industrial Authority and R.M. Bastin Lumber, Inc.

By releasing R. M. Bastin from the obligations of the lease-purchase agreement, R.M. Bastin Lumber, Inc., could be sold to East Anderson Hardwood, LLC. Pursuant to an agreement dated April 25, 2000 between East Anderson Hardwood, LLC and Stanford-Lincoln County Industrial Authority, the company agreed to average at least 40 employees for a period of four years at the site of the existing lumber mill operations in Eubank, Ky. In the event East Anderson Hardwood, LLC, averages less than 40 employees throughout the four year term, the company agreed to pay the Stanford-Lincoln County Industrial Authority the sum of \$1,000 per year, per employee, for each employee under the average.

Note 5. Long-Term Debt

Bonds outstanding of the Public Properties Government Facilities Project Bond Series 1996 Fund are:

Fiscal											
Year						L	ess Debt		Less	Net	t Amount
Ending	Principal		Interest		Total	Serv	ice Reserve	AC	C Rental	D	ue From
June 30	Payment		Payment	]	Payment	& C	ap. Interest	Α	mount*	(	County
2001	\$ 30,00	0 \$	113,043	\$	143,043	\$	(7,988)	\$	(97,142)	\$	37,913
2002	30,00	0	111,543		141,543		(7,988)		(97,142)		36,413
2003	35,00	0	110,043		145,043		(7,988)		(97,142)		39,913
2004	35,00	0	108,205		143,205		(7,988)		(97,142)		38,075
2005-											
2027	1,700,00	0	1,583,800		3,283,800		(328,944)	(2	2,234,266)		720,590
Totals	\$ 1,830,00	0 \$	2,026,634	\$	3,856,634	\$	(360,896)	\$ (2	2,622,834)	\$	872,904

<sup>\*</sup> In accordance with a sublease agreement between Administrative Office of the Courts (AOC) and the Lincoln County Fiscal Court dated May 1, 1996, AOC committed itself to participate in providing part of the costs of constructing a courthouse annex through use allowance payments.

#### Note 6. Capital Lease Agreements

A. On August 21, 1992, the Lincoln County Fiscal Court entered into a 20-year leasing agreement with KACO Leasing Trust for the purchase of an E-911 building facility. Principal payments are due annually by January 20.

#### **Principal Payment Dates**

Due Date	Scheduled Interest		Princip	oal Payment
01/20/2001	\$	2,798	\$	3,000
01/20/2002		2,611		3,000
01/20/2003		2,449		2,000
01/20/2004		2,298		3,000
01/20/2005		2,085		4,000
01/20/2006		1,834		4,000
01/20/2007		1,584		4,000
01/20/2008		1,308		5,000
01/20/2009		1,021		4,000
01/20/2010		771		4,000
01/20/2011		495		5,000
01/20/2012		182		5,000
Total Principal Outstanding Jur	ne 30, 2000		\$	46,000

B. On August 17, 1993, the Lincoln County Fiscal Court entered into a ten-year leasing agreement with KACO Leasing Trust for the purchase of E-911 equipment. Principal payments are due monthly.

#### Principal Payment Dates

Fiscal Year Ending June 30	Schedul	ed Interest	Princ	ipal Amount
2001 2002 2003 2004	\$	1,276 766 324 10	\$	8,941 8,647 9,043 1,547
Total Principal Outstanding Jun	ne 30, 2000		\$	28,178

#### Note 6. Capital Lease Agreements (Continued)

C. On April 6, 1996, the Lincoln County Fiscal Court entered into a 23-year leasing agreement with KACO Leasing Trust for the City of Stanford's Pine Hall Water Project. Principal payments are due annually by January 20.

#### Principal Payment Dates

Due Date	Sched	uled Interest	Principal Amount		
1/20/2001	\$	28,724	\$	15,000	
1/20/2002		27,769		16,000	
1/20/2003		26,752		17,000	
1/20/2004		25,674		18,000	
1/20/2005		24,533		19,000	
1/20/2006		23,330		20,000	
1/20/2007		22,066		21,000	
1/20/2008		20,739		22,000	
1/20/2009		19,351		23,000	
1/20/2010		17,900		24,000	
1/20/2011		16,388		25,000	
1/20/2012		14,814		26,000	
1/20/2013		13,152		28,000	
1/20/2014		11,391		29,000	
1/20/2015		9,570		30,000	
1/20/2016		7,660		32,000	
1/20/2017		5,626		34,000	
1/20/2018		3,494		35,000	
1/20/2019		1,301		36,000	
= 0. = 0.27		1,501		2 3,0 0 0	
Total Principal Outstanding June	2000		\$	470,000	

#### Note 6. Capital Lease Agreements (Continued)

D. On September 22, 1999, the Lincoln County Fiscal Court entered into a 10-year leasing agreement with KACO Leasing Trust for roofing and road projects. On June 9, 2000, Lincoln County made a \$200,000 prepayment of the principal, thereby reducing the term of the lease to 5 years. Principal payments are due monthly.

#### Principal Payment Dates

Fiscal Year Ending				
June 30	Schedu	led Interest	Prin	cipal Amount
2001	\$	6,461	\$	31,802
2002		3,864		30,677
2003		2,449		32,086
2004		970		33,561
2005		12		2,366
Total Principal Outstanding Ju	ne 30, 2000		\$	130,492
Total KACo Leasing Trust Ag	greements		\$	674,670

E. On June 24, 1999, the Lincoln County Fiscal Court entered into a 10-year leasing agreement with a KADD Financing Trust for construction costs to complete the second floor of the courthouse annex.

Fiscal												
Year										Less	Net	: Amount
Ending	P	rincipal	I	nterest	,	Trustee		Total	A(	OC Rental	Dı	ue From
June 30	P	ayment	P	ayment		Fee	]	Payment	A	Amount*	(	County
2001	\$	10,000	\$	17,800	\$	500	\$	28,300	\$	(28,000)	\$	300
2002		10,000		17,320		500		27,820		(28,000)		(180)
2003		10,000		16,840		500		27,340		(28,000)		(660)
2004		10,000		16,360		500		26,860		(28,000)		(1,140)
2005-												
2020		300,000		152,910		8,000		460,910		(420,000)		40,910
Totals	\$	340,000	\$	221,230	\$	10,000	\$	571,230	\$	(532,000)	\$	39,230

<sup>\*</sup> In accordance with a sublease agreement between Administrative Office of the Courts (AOC) and the Lincoln County Fiscal Court dated April 15, 1998, AOC committed itself to participate in providing part of the costs of completing the second floor of the courthouse annex through use allowance payments.

Note 7. Lease-Purchase Agreement

The county has entered into the following lease-purchase agreement:

Items	,	Annual	Term of	Ending		rincipal Salance
Itelis	Γ	Ailiuai	Termor	Liming	Ъ	alance
Purchased	P	ayment	Agreement	Date	6	/30/00
Two 1999 Ford Crown Victorias Note 8. E-911 Sublease Agreements	\$	11,482	3 Years	03/05/2002	\$	21,022

- A. On August 21, 1992, the Lincoln County Fiscal Court entered into a 20-year lease agreement with KACO Leasing Trust for the purchase of an E-911 building. On that same date, Lincoln County Fiscal Court and Lincoln County Emergency Communications Commission entered into a sublease which stated that for and in consideration of E-911 being allowed to utilize the properties as set up in the KACO Leasing Trust agreement with the county, E-911 will reimburse the county all rental payments as set out in the county's KACO Leasing Trust agreement. As of June 30, 1999, E-911 was behind \$25,331 in reimbursement payments to the county. In September 1999, the Lincoln County Emergency Communications Commission (E-911) reached an agreement with the county to make E-911 building lease payments to the county retroactive to July 1999. The Lincoln County Emergency Communications Commission would not reimburse the county for lease payments prior to that date. As of June 30, 2000, the Lincoln County Emergency Communications Commission was in substantial compliance with the revised agreement.
- B. On August 10, 1993, the Lincoln County Fiscal Court entered into a 10-year leasing agreement with KACO Leasing Trust for the purchase of E-911 equipment. On that same date, Lincoln County Fiscal Court and Lincoln County Emergency Communications Commission entered into a sublease which stated that for and in consideration of E-911 being allowed to utilize the properties as set up in the KACO Leasing Trust agreement with the county, E-911 will reimburse the county all rental payments as set out in the county's KACO Leasing Trust agreement. As of June 30, 1999, E-911 was behind \$41,865 in reimbursement payments to the county. In September 1999, the Lincoln County Emergency Communications Commission (E-911) reached an agreement with the county to make E-911 equipment lease payments to the county retroactive to July 1999. The Lincoln County Emergency Communications Commission would not reimburse the county for lease payments prior to that date. As of June 30, 2000, the Lincoln County Emergency Communications Commission was in substantial compliance with the revised agreement.

#### Note 9. City of Stanford Sublease Agreement

On April 4, 1996, the Lincoln County Fiscal Court entered into a 23-year leasing agreement with KACO Leasing Trust for the City of Stanford's Pine Hall Water Project. On that same date, Lincoln County Fiscal Court and the City of Stanford entered into a sublease which stated the City of Stanford will reimburse the county all rental payments as set out in the county's KACO Leasing Trust agreement. As of June 30, 2000, the City of Stanford was in substantial compliance with the agreement.

#### Note 10. Insurance

For the fiscal year ended June 30, 2000, Lincoln County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 11. Jail Canteen Fund

The canteen operations are authorized pursuant to KRS 441.135(1)(2), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 68.210 requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen. Technical Audit Bulletins 93-002 and 97-001 provide additional accounting and expenditure guidance for acceptable jail canteen operations.

As of June 30, 1999, the Lincoln County Jail Canteen Fund had a balance of \$14,732. During fiscal year ended June 30, 2000, the Lincoln County Jail Canteen Fund received \$84,714 and expended \$81,157, leaving an ending balance of \$18,289. All profit expenditures were for the benefit and/or recreation of the inmates.



### COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

# LINCOLN COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Budgeted Funds	(	Budgeted Operating Revenue	Actual Operating Revenue	Over (Under) Budget
General Fund Type				
General Fund Road and Bridge Fund Jail Fund Local Government Economic Assistance Fund	\$	1,798,150 836,300 794,335 100	\$ 2,167,436 1,062,149 728,307 17,515	\$ 369,286 225,849 (66,028) 17,415
Special Revenue Fund Type				
Federal Grants Fund Law Enforcement Facilities Fund		587,236 1,000	31,025 5,392	 (556,211) 4,392
Totals	\$	4,017,121	\$ 4,011,824	\$ (5,297)
Reconciliation				
Total Budgeted Operating Revenue Above Add: Budgeted Prior Year Surplus Add: Budgeted Borrowed Money Less: Other Financing Uses				\$ 4,017,121 671,574 450,000 (545,701)
Total Operating Budget Per Comparative Schedule Of Final Budget and Budgeted Expenditures				\$ 4,592,994



## SCHEDULE OF OPERATING REVENUE

# LINCOLN COUNTY SCHEDULE OF OPERATING REVENUE

	Totals (Memorandum Only)	General Fund Type	Special Revenue Fund Type	Debt Service Fund Type
REVENUE:				
Taxes	\$ 1,325,366	\$ 1,325,366	\$	\$
Excess Fees	151,948	151,948		
License and Permits	38,783	38,783		
Intergovernmental Revenues	2,114,114	1,965,497	23,475	125,142
Charges for Services	191,907	191,907		
Miscellaneous Revenues	274,709	261,770	12,903	36
Interest Earned	61,556	52,794	39	8,723
Total Operating Revenue	\$ 4,158,383	\$ 3,988,065	\$ 36,417	\$ 133,901



# COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

# LINCOLN COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

	GENERAL FUND TYPE					
Expenditure Categories		Final Budget		Budgeted penditures		Under (Over) Budget
General Government	\$	661,790	\$	540,813	\$	120,977
Protection to Persons and Property		881,687		798,309		83,378
General Health and Sanitation		132,230		121,597		10,633
Social Services		402,750		117,105		285,645
Recreation and Culture		61,951		30,655		31,296
Roads		1,052,391		896,020		156,371
Debt Service		54,691		48,104		6,587
Capital Projects		95,400		92,982		2,418
Administration		659,023		599,060		59,963
Total Operating Budget - All General Fund Types	\$	4,001,913	\$	3,244,645	\$	757,268
Other Financing Uses:						
KACO Leasing Trust Agreements-						
Principal-						
E-911 Building		3,000		3,000		
E-911 Equipment		7,908		6,916		992
Pine Hall Water Project		15,000		15,000		
Roofing and Road Projects		471,981		219,508		252,473
Transfers to Solid Waste Commission						
Fund		8,400		8,400		
Transfers to Public Properties Corporation	l					
Government Facilities Series 96 Fund		39,412		39,412		
TOTAL BUDGET - ALL GENERAL						
FUND TYPES	\$	4,547,614	\$	3,536,881	\$	1,010,733

LINCOLN COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES Fiscal Year Ended June 30, 2000 (Continued)

	SPECIAL REVENUE FUND TYPE					
Expenditure Categories		Final Budget		udgeted benditures		Under (Over) Budget
General Health and Sanitation Recreation and Culture Capital Projects	\$	462,236 2,577 126,268	\$	30,247	\$	462,236 2,577 96,021
TOTAL BUDGET - SPECIAL REVENUE FUND TYPE	\$	591,081	\$	30,247	\$	560,834

# SCHEDULE OF SOLID WASTE COMMISSION FUND EXPENDITURES

# LINCOLN COUNTY SCHEDULE OF SOLID WASTE COMMISSION FUND EXPENDITURES

Conferences	\$ 575
Supplies	742
Dues	125
Part-time Help	956
Forklift Repairs	1,308
Telephone	283
Internet Services	200
Recycle Center Materials	1,171
Refunds	437
Postage	169
Truck Maintenance	545
Miscellaneous	 14
	_
Totals	\$ 6,525



### SCHEDULE OF KACo LEASING TRUST /LINCOLN COUNTY ACQUISITION ACCOUNT EXPENDITURES

# LINCOLN COUNTY SCHEDULE OF KACo LEASING TRUST/LINCOLN COUNTY ACQUISITION ACCOUNT EXPENDITURES

Expenditure Items	
Equipment and Roof	\$ 177,789
Cash Management Fees	 172
Totals	\$ 177,961



#### SCHEDULE OF PUBLIC PROPERTIES CORPORATION GOVERNMENT FACILITIES SERIES 96 FUND EXPENDITURES

# LINCOLN COUNTY SCHEDULE OF PUBLIC PROPERTIES CORPORATION GOVERNMENT FACILITIES SERIES 96 FUND EXPENDITURES

Expenditure Items	Bond Account		Construction Account	
Kentucky Area Development District Financing Trust-Interest Construction Costs	\$	7,972	\$	5,618
Totals	\$	7,972	\$	5,618



## SCHEDULE OF KADD FINANCING TRUST /LINCOLN COUNTY LEASE ACQUISITION ACCOUNT EXPENDITURES

# LINCOLN COUNTY SCHEDULE OF KADD FINANCING TRUST/LINCOLN COUNTY LEASE ACQUISITION ACCOUNT EXPENDITURES

Expenditure Items	
Kentucky Area Development District	
Financing Trust-Interest	\$ 10,823
Issuance Costs	 3,445
Totals	\$ 14,268



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Ronald W. Gilbert, Lincoln County Judge/Executive
Members of the Lincoln County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Lincoln County, Kentucky, as of and for the year ended June 30, 2000, and have issued our report thereon dated June 19, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Lincoln County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u> which is described in the accompanying comment and recommendation.

• The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Lincoln County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and is not intended to be, and should not be, used by anyone other than the specified party

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 19, 2001

### COMMENT AND RECOMMENDATION

## LINCOLN COUNTY COMMENT AND RECOMMENDATION

Fiscal Year Ended June 30, 2000

REPORTABLE (	CONDITIONS
--------------	------------

None.

#### **NONCOMPLIANCE**

The County Should Require Depository Institutions To Pledge Or Provide Sufficient Collateral To Protect Deposits

On June 30, 2000, \$47,461 of the county's deposits of public funds in depository institutions was uninsured and unsecured. According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with Federal Deposit Insurance Corporation insurance, equals or exceeds the amount of public funds on deposit at all times. We recommend that the county require the depository institution to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times.

County Judge/Executive's Response:

I try to monitor pledges and will make sure I more closely do in the future.



## CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### LINCOLN COUNTY FISCAL COURT

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC PROGRAM

#### LINCOLN COUNTY FISCAL COURT

Fiscal Year Ended June 30, 2000

The Lincoln County Fiscal Court hereby certifies that assistance received from the Local Government Economic Development Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes

R. W. "Buckwheat" Gilbert County Judge/Executive

Teresa Padgett County Treasurer